WEST VIRGINIA LEGISLATURE EIGHTY-FIRST LEGISLATURE

REGULAR SESSION, 2013

-0-

ENROLLED

COMMITTEE SUBSTITUTE FOR

COMMITTEE SUBSTITUTE

FOR

Senate Bill No. 498

(SENATOR PALUMBO, ORIGINAL SPONSOR)

[Passed April 13, 2013; to take effect July 1, 2013.]

ENROLLED

COMMITTEE SUBSTITUTE

FOR

COMMITTEE SUBSTITUTE

FOR

Senate Bill No. 498

(SENATOR PALUMBO, original sponsor)

[Passed April 13, 2013; to take effect July 1, 2013.]

AN ACT to amend and reenact §11-16-24 of the Code of West Virginia, 1931, as amended; to amend and reenact §60-3A-28 of said code; to amend and reenact §60-7-13a of said code; and to amend and reenact §60-8-18 of said code, all relating to hearing and appeal procedures for certain licenses issued by the Alcohol Beverage Control Administration; requiring that appeals from commissioner's decision to refuse to issue or renew certain licenses be brought in the circuit court of Kanawha County or the circuit court in the county where the licensed premises is proposed to be located or conduct sales; requiring that appeals from the commissioner's decision regarding disciplinary action against a licensee are to be brought in the circuit court of Kanawha County or the circuit court in the county where the proposed or licensed premises is located or does conduct sales; and providing that the licensee appealing the commissioner's decision is required to pay the costs and fees incident to transcribing, certifying and transmitting records pertaining to the appeal.

Be it enacted by the Legislature of West Virginia:

Enr. Com. Sub. for Com. Sub. for S. B. No. 498]

That §11-16-24 of the Code of West Virginia, 1931, as amended, be amended and reenacted; that §60-3A-28 of said code be amended and reenacted; that §60-7-13a of said code be amended and reenacted; and that §60-8-18 of said code be amended and reenacted, all to read as follows:

CHAPTER 11. TAXATION.

ARTICLE 16. NONINTOXICATING BEER.

§11-16-24. Hearing on sanctioning of license; notice; review of action of commissioner; clerk of court to furnish commissioner copy of order or judgment of conviction of licensee; assessment of costs; procedure for appealing any final order of the commissioner which revokes, suspends, sanctions or denies the issuance or renewal of any license issued under this article.

1 (a) The commissioner may not revoke or suspend a 2 license issued pursuant to this article or impose a civil penalty 3 authorized under this article unless and until a hearing is held 4 after at least ten days' notice to the licensee of the time and 5 place of the hearing, which notice shall contain a statement 6 or specification of the charges, grounds or reasons for the 7 proposed contemplated action, and which is served upon the 8 licensee as notices under the West Virginia Rules of Civil 9 Procedure or by certified mail, return receipt requested, to the 10 address for which license was issued; at which time and place, so designated in the notice, the licensee has the right to 11 12 appear and produce evidence in his or her behalf, and to be 13 represented by counsel.

(b) The commissioner may summon witnesses in the
hearings before him or her, and fees of witnesses summoned
on behalf of the state in proceedings to sanction licenses shall
be treated as a part of the expenses of administration and

18 enforcement. The fees shall be the same as those in similar 19 hearings in the circuit courts of this state. The commissioner 20 may, upon a finding of violation, assess a licensee a sum not 21 to exceed \$150 per violation to reimburse the commissioner 22 for expenditures for witness fees, court reporter fees and 23 travel costs incurred in holding the hearing. Moneys so 24 assessed shall be transferred to the Nonintoxicating Beer 25 Fund created by section twenty-three of this article.

3

26 (c) If, at the request of the licensee or on his or her 27 motion, the hearing is continued and does not take place on 28 the day fixed by the commissioner in the notice of hearing, 29 then the licensee's license may be suspended until the hearing 30 and decision of the commissioner, and in the event of 31 revocation or suspension of the license, upon hearing before 32 the commissioner, the licensee is not permitted to sell beer 33 pending an appeal as provided by this article. Any person 34 continuing to sell beer after his or her license has been 35 suspended or revoked, as hereinbefore provided, is guilty of 36 a misdemeanor and, shall be punished as provided in section 37 nineteen of this article.

38 (d) Notwithstanding the provisions of subsection (b), 39 section four, article five, chapter twenty-nine-a of this code, 40 the action of the commissioner in revoking, suspending, 41 sanctioning or refusing a license is subject to review by the 42 circuit court of Kanawha County or the circuit court in the 43 county where the proposed or licensed premises is located 44 and will or does conduct sales: Provided, That in all other 45 respects, such review shall be conducted in the manner 46 provided in chapter twenty-nine-a of this code. The petition 47 for review must be filed with the circuit court within thirty 48 days following entry of the final order of revocation, 49 suspension, sanction or refusal issued by the commissioner. 50 An applicant or licensee obtaining an order for review is 51 required to pay the costs and fees incident to transcribing, 52 certifying and transmitting the records pertaining to the

Enr. Com. Sub. for Com. Sub. for S. B. No. 498]

53 matter to the circuit court. An application to the Supreme

- 54 Court of Appeals of West Virginia for a writ of error from
- any final order of the circuit court in the matter shall be made
- 56 within thirty days from and after the entry of the final circuit
- 57 court order.
- 58 (e) All hearings, upon notice to show cause why license 59 should be revoked, suspended, sanctioned or refused, before 60 the commissioner shall be held in the offices of the 61 commissioner in Charleston, Kanawha County, unless 62 otherwise provided by the commissioner in the notice of 63 hearing. When the hearing is held elsewhere than in the 64 commissioner's office, the licensee may be required to make 65 deposits of the estimated costs of the hearing.
- 66 (f) Whenever a licensee has been convicted of an offense 67 constituting a violation of the laws of this state or of the 68 United States relating to nonintoxicating beer, or alcoholic 69 liquor, and the conviction has become final, the clerk of the 70 court in which the licensee has been convicted shall forward 71 to the commissioner a certified copy of the order or judgment 72 of conviction if the clerk has knowledge that the person so 73 convicted is a licensee, together with the certification of the 74 clerk that the conviction is final.
- (g) In the case of a Class B licensee with multiple licensed locations, the commissioner may, in his or her discretion, revoke, suspend or otherwise sanction, per the provisions of section twenty-three of this article, only the license for the location or locations involved in the unlawful conduct for which licensure is sanctioned, as opposed to all separately licensed locations of the licensee.

CHAPTER 60. STATE CONTROL OF ALCOHOLIC LIQUORS.

ARTICLE 3A. SALES BY RETAIL LIQUOR LICENSEES.

§60-3A-28. Notice of and hearing on revocation; right of appeal; appeal procedures.

1 (a) Before a retail license issued under the authority of 2 this article is suspended for a period of more than twenty days, or revoked, the commissioner shall give at least ten 3 4 days' notice to the retail licensee. Notice shall be in writing, 5 shall state the reason for suspension or revocation, and shall 6 designate a time and place for a hearing where the retail 7 licensee may show cause why the retail license should not be 8 suspended or revoked. Notice shall be sent by certified mail 9 to the address for which the retail license was issued. The 10 retail licensee may, at the time designated for the hearing. 11 produce evidence in his or her behalf and be represented by 12 counsel.

(b) The hearing and the administrative procedures prior
to, during and following the hearing are governed by and
shall be conducted in accordance with the provisions of
article five, chapter twenty-nine-a of this code in like manner
as if the provisions of article five were fully set forth in this
section.

19 (c) Notwithstanding the provisions of subsection (b), 20 section four, article five, chapter twenty-nine-a of this code, 21 any person adversely affected by a final order entered following the hearing has the right of judicial review by the 22 23 circuit court of Kanawha County or the circuit court in the 24 county where the proposed or licensed premises is located 25 and will or does conduct sales: Provided, That in all other 26 respects, such review shall be conducted in the manner 27 provided in chapter twenty-nine-a of this code. The petition for the review must be filed with the circuit court within 28 29 thirty days following entry of the final order issued by the 30 commissioner. An applicant or licensee obtaining the review 31 is required to pay the costs and fees incident to transcribing, 32 certifying and transmitting the records pertaining to the33 matter to circuit court.

- (d) The judgment of the circuit court reviewing the order
 of the commissioner is final unless reversed, vacated or
 modified on appeal to the Supreme Court of Appeals in
 accordance with the provisions of section one, article six,
 chapter twenty-nine-a of this code.
- (e) Legal counsel and services for the commissioner in all
 the proceedings in any circuit court and the Supreme Court of
 Appeals shall be provided by the Attorney General or his or
 her assistants and in any proceedings in any circuit court by
 the prosecuting attorney of that county as well, all without
 additional compensation.
- 45 (f) Upon final revocation, the commissioner shall proceed
 46 to reissue the retail license by following the procedures set
 47 forth herein for the initial issuance of a retail license.

ARTICLE 7. LICENSES TO PRIVATE CLUBS.

§60-7-13a. Hearing on sanctioning of license; notice; review of action of commissioner; clerk of court to furnish commissioner copy of order or judgment of conviction of licensee; assessment of costs; procedure for appealing any final order of the commissioner which revokes, suspends, sanctions or denies the issuance or renewal of any license issued under this article.

1 (a) The commissioner may not revoke or suspend a 2 license issued pursuant to this article or impose civil penalties 3 authorized under this article unless and until a hearing is held 4 after at least ten days' notice to the licensee of the time and 5 place of the hearing, which notice shall contain a statement 6 or specification of the charges, grounds or reasons for the

7 proposed contemplated action, and which is served upon the 8 licensee as notices under the West Virginia Rules of Civil 9 Procedure or by certified mail, return receipt requested, to the address for which license was issued. At the time and place, 10 11 designated in the notice, the licensee has the right to appear 12 and produce evidence in his or her behalf, and to be 13 represented by counsel: Provided, That the commissioner 14 may forthwith suspend the license when the commissioner believes the public safety will be adversely affected by the 15 16 licensee's continued operation.

7

17 (b) The commissioner may summon witnesses in the 18 hearing before him or her, and fees of witnesses summoned 19 on behalf of the state in proceedings to sanction licenses shall 20 be treated as a part of the expenses of administration and 21 enforcement. The fees shall be the same as those in similar 22 hearings in the circuit courts of this state. The commissioner 23 may, upon a finding of violation, assess a licensee a sum, not 24 to exceed \$150 per violation, to reimburse the commissioner 25 for expenditures of witness fees, court reporter fees and travel 26 costs incurred in holding the hearing. Moneys so assessed 27 shall be transferred to the Alcohol Beverage Control 28 Enforcement Fund created by section thirteen of this article.

29 (c) If, at the request of the licensee or on his or her 30 motion, the hearing is continued and does not take place on 31 the day fixed by the commissioner in the notice of hearing, 32 then the licensee's license may be suspended until the hearing 33 and decision of the commissioner, and in the event of 34 revocation or suspension of the license, upon hearing before the commissioner, the licensee is not permitted to sell 35 36 alcoholic liquor or nonintoxicating beer pending an appeal as provided by this article. Any person continuing to sell 37 38 alcoholic liquor or nonintoxicating beer after his or her 39 license has been suspended or revoked, as provided in this 40 section, is guilty of a misdemeanor and, shall be punished as 41 provided in section twelve of this article.

42 (d) Notwithstanding the provisions of subsection (b), 43 section four, article five, chapter twenty-nine-a of this code, 44 the action of the commissioner in revoking, suspending, 45 sanctioning or refusing a license is subject to review by the 46 circuit court of Kanawha County or the circuit court in the 47 county where the proposed or licensed premises is located 48 and will or does conduct sales: Provided, That in all other 49 respects, such review shall be conducted in the manner 50 provided in chapter twenty-nine-a of this code. The petition 51 for review must be filed with the circuit court within thirty 52 days following entry of the final order of revocation, 53 suspension, sanction or refusal issued by the commissioner. 54 A licensee obtaining an order for the review is required to 55 pay the costs and fees incident to transcribing, certifying and 56 transmitting the records pertaining to the matter to the circuit 57 court. An application to the Supreme Court of Appeals of 58 West Virginia for a writ of error from any final order of the 59 circuit court in the matter shall be made within thirty days 60 from and after the entry of the final circuit court order.

61 (e) All such hearings, upon notice to show cause why 62 license should be revoked, suspended, sanctioned or refused, before the commissioner shall be held in the offices of the 63 64 commissioner in Charleston, Kanawha County, unless 65 otherwise provided by the commissioner in the notice of 66 hearing. When the hearing is held elsewhere than in the 67 commissioner's office, the licensee may be required to make 68 deposits of the estimated costs of the hearing.

69 (f) Whenever any licensee has been convicted of an 70 offense constituting a violation of the laws of this state or of 71 the United States relating to alcoholic liquor, or 72 nonintoxicating beer, and the conviction has become final, 73 the clerk of the court in which the licensee has been 74 convicted shall forward to the commissioner a certified copy 75 of the order or judgment of conviction if the clerk has 76 knowledge that the person convicted is a licensee, together

- 77 with the certification of the clerk that the conviction is final.
- 78 The commissioner shall report violations of any of the
- 79 provisions of section twelve or twelve-a of this article to the
- 80 prosecuting attorney of the county in which the licensed
- 81 premises is located.

ARTICLE 8. SALE OF WINES.

§60-8-18. Revocation, suspension and other sanctions which may be imposed by the commissioner upon the licensee; procedure for appealing any final order of the commissioner which revokes, suspends, sanctions or denies the issuance or renewal of any license issued under this article.

1 (a) The commissioner may on his or her own motion, or 2 shall on the sworn complaint of any person, conduct an 3 investigation to determine if any provisions of this article or 4 any rule promulgated or any order issued by the 5 commissioner has been violated by any licensee. After 6 investigation, the commissioner may impose penalties and 7 sanctions as set forth below.

8 (1) If the commissioner finds that the licensee has 9 violated any provision of this article or any rule promulgated 10 or order issued by the commissioner, or if the commissioner 11 finds the existence of any ground on which a license could 12 have been refused, if the licensee were then applying for a 13 license, the commissioner may:

14 (A) Revoke the licensee's license;

(B) Suspend the licensee's license for a period
determined by the commissioner not to exceed twelve
months; or

18 (C) Place the licensee on probation for a period not to19 exceed twelve months; and

9

20 (D) Impose a monetary penalty not to exceed \$1,000 for21 each violation where revocation is not imposed.

(2) If the commissioner finds that a licensee has willfully
violated any provision of this article or any rule promulgated
or any order issued by the commissioner, the commissioner
shall revoke the licensee's license.

(b) If a supplier or distributor fails or refuses to keep in
effect the bond required by section twenty-nine of this article,
the commissioner shall automatically suspend the supplier or
distributor's license until the bond required by section twenty
of this article is furnished to the commissioner, at which time
the commissioner shall vacate the suspension.

(c) Whenever the commissioner refuses to issue a license,
or suspends or revokes a license, places a licensee on
probation or imposes a monetary penalty, he or she shall
enter an order to that effect and cause a copy of the order to
be served in person or by certified mail, return receipt
requested, on the licensee or applicant.

38 (d) An applicant or licensee, as the case may be, 39 adversely affected by the order has a right to a hearing before 40 the commissioner if a written demand for hearing is served 41 upon the commissioner within ten days following the receipt 42 of the commissioner's order by the applicant or licensee. 43 Timely service of a demand for a hearing upon the 44 commissioner operates to suspend the execution of the order with respect to which a hearing has been demanded, except 45 46 an order suspending a license under the provisions of 47 subsection (b) of this section. The person demanding a 48 hearing shall give security for the cost of the hearing in a 49 form and amount as the commissioner may reasonably 50 require. If the person demanding the hearing does not 51 substantially prevail in the hearing or upon judicial review 52 thereof as provided in subsections (g) and (h) of this section,

56 (e) Upon receipt of a timely served written demand for a 57 hearing, the commissioner shall immediately set a date for the 58 hearing and notify the person demanding the hearing of the 59 date, time and place of the hearing, which shall be held 60 within thirty days after receipt of the demand. At the hearing 61 the commissioner shall hear evidence and thereafter enter an 62 order supporting by findings of facts, affirming, modifying or 63 vacating the order. Any such order is final unless vacated or 64 modified upon judicial review thereof.

(f) The hearing and the administrative procedure prior to,
during and following the hearing shall be governed by and in
accordance with the provisions of article five, chapter twentynine-a of this code.

69 (g) Notwithstanding the provisions of subsection (b), 70 section four, article five, chapter twenty-nine-a of this code, 71 an applicant or licensee adversely affected by a final order 72 entered following a hearing has the right of judicial review of 73 the order code in the circuit court of Kanawha County or the 74 circuit court in the county where the proposed or licensed 75 premises is located and will or does conduct sales: Provided, 76 That in all other respects, such review shall be conducted in 77 the manner provided in chapter twenty-nine-a of this code. 78 The petition for the review must be filed with the circuit court within thirty days following entry of the final order issued by 79 80 the commissioner. An applicant or licensee obtaining judicial 81 review is required to pay the costs and fees incident to 82 transcribing, certifying and transmitting the records 83 pertaining to the matter to circuit court.

84 (h) The judgment of the circuit court reviewing the order85 of the commissioner is final unless reversed, vacated or

86 modified on appeal to the Supreme Court of Appeals in

87 accordance with the provisions of section one, article six,

88 chapter twenty-nine-a of this code.

- (i) Legal counsel and services for the commissioner in all
 proceedings in any circuit court and the Supreme Court of
 Appeals shall be provided by the Attorney General or his or
 her assistants and in any proceedings in any circuit court by
 the prosecuting attorney of that county as well, all without
- 94 additional compensation.

The Joint Committee on Enrolled Bills hereby certifies that the foregoing bill is correctly enrolled.

Chairman Senate Committee

Chairman House Committee

Originated in the Senate.

To take effect July 1, 2013.

Clerk of the Senate

Clerk of the House of Delegates

President of the Senate

Speaker of the House of Delegates

The within this the

Day of, 2013.

Governor